

Message Text

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SS-15 USIA-06 DHA-02 AF-10 ARA-10 EA-07 EUR-12
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R 281548Z JUL 77
FM AMEMBASSY CAIRO
TO SECSTATE WASHDC 7791
INFO USMISSION USUN
USMISSION GENEVA
AMCONSUL ALEXANDRIA

C O N F I D E N T I A L SECTION 1 OF 3 CAIRO 12619

FOR ASSISTANT SECRETARY MAYNES

E.O. 11652: GDS
TAGS: EG UNGA
SUBJECT: PRE 32ND UNGA CONSULTATIONS

SUMMARY: FOLLOWING REPORT OF ASSISTANT SECRETARY MAYNES'
CONSULTATIONS WITH DIRECTOR MFA INTERNATIONAL ORGANIZATIONS
DEPARTMENT AMRE MOUSSA IS TRANSMITTED FOR MAYNES' CLEARANCE AND
POSSIBLE CORRECTIONS. IT HAS BEEN CLEARED BY MOUSSA. SUBJECTS
COVERED ARE SOUTHERN AFRICAN ISSUES, ZIONISM/RACISM, HUMAN
RIGHTS, MIDDLE EASTERN ISSUES, DISARMAMENT ISSUES AND UN
STRUCTURE. DISCUSSIONS ON ILO WERE REPORTED SEPTTEL. VISIT WAS MOST
BENEFICIAL TO OUR CONTINUING CONSULTATIONS WITH GOE ON MULTILATERAL
AFFAIRS. END SUMMARY.

1. ASSISTANT SECRETARY MAYNES MET WITH MFA DIRECTOR INTERNATIONAL
ORGANIZATIONS DEPARTMENT AMRE MOUSSA JULY 20. MAYNES STRESSED
CARTER ADMINISTRATION'S DEDICATION TO UN SYSTEM AND TO CONVICTION
THAT UN ENTERING INTO NEW PHASE IN WHICH IT ESSENTIAL THAT
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WE HAVE CLOSE CONSULTATIONS WITH KEY MEMBERS WELL IN ADVANCE
OF ACTUAL MEETINGS. EGYPT IS ONE OF THESE KEY STATES AND,
ALTHOUGH OUR VIEWS ARE NOT ALWAYS IDENTICAL, US WANTS TO UNDER-
STAND EGYPTIAN POINT OF VIEW. MAYNES SAID UN SYSTEM IS AT
WATERSHED. MORE AND MORE COUNTRIES ARE ASKING FOR RESULTS IN
THE ECONOMIC SPHERE IN PARTICULAR. AS A MEASURE OF ITS GROWING
IMPORTANCE, US CONTRIBUTION TO TOTAL SYSTEM, EXCLUDING IMF AND

IBRD, IN PAST SEVEN YEARS HAS BEEN 4 BILLION DOLLARS, WHEREAS IN PREVIOUS 25 YEARS IT WAS ONLY 4.7 BILLION. IN THIS PERIOD OF RISING EXPECTATIONS, US BELIEVES SYSTEM MUST PERFORM MORE EFFECTIVELY IF US CONGRESS AND PEOPLE ARE TO CONTINUE THIS LEVEL OF SUPPORT.

2. MOUSSA WELCOMED OPPORTUNITY FOR DISCUSSIONS ON WHOLE RANGE OF ISSUES, STATING THAT USG AND GOE SEE EYE-TO-EYE ON MANY ISSUES. HE SUGGESTED THAT DISCUSSIONS BEGIN ON POLITICAL ISSUES WHICH ARE OF IMMEDIATE INTEREST TO US.

3. SOUTHERN AFRICA. MAYNES SAID THAT ADMINISTRATION HAS DECIDED TO ADDRESS THESE ISSUES MORE ACTIVELY AND REFERRED TO INITIATIVES OF FIVE WESTERN MEMBERS OF SECURITY COUNCIL ON NAMIBIA. THIS INITIATIVE HAS NOW REACHED A CRITICAL POINT SINCE MEMBERS OF THE CONTACT GROUP CANNOT DO ACTUAL NEGOTIATIONS. US IS CAUTIOUSLY PLEASED WITH RESULTS THUS FAR, BUT MAJOR ISSUES REMAINING ARE TO GET SWAPO TO NEW YORK TO MEET WITH CONTACT GROUP, UN SECRETARIAT AND KEY AFRICAN COUNTRIES. SWAPO HAD SEEMED ENCOURAGED BY WESTERN INITIATIVE AND OAU IN LIBREVILLE MEETING HAD ALSO SUPPORTED IT AND MADE CLEAR ITS SUPPORT FOR SWAPO. IT IS NOW URGENT THAT SWAPO COME TO NEW YORK. SOUTH AFRICA HAS MADE SOME CONCESSIONS, BUT MORE WILL BE NEEDED (MOUSSA AGREED WITH THE LATER PART OF THAT STATEMENT). MAYNES SAID IF FURTHER MOVEMENT DOES NOT TAKE PLACE, SOUTH AFRICAN LIKELY TO GO AHEAD WITH ITS OWN INTERNAL SOLUTION. US IS ALSO URGING UN SECRETARIAT TO DO SOME CONTINGENCY

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PLANNING BECAUSE THE UN WILL HAVE MAJOR ROLE TO PLAY. SECRETARIAT, HOWEVER, IS RELUCTANT TO MOVE UNTIL AFRICANS URGE THEM TO. IF PROBLEM NOT DEALT WITH URGENTLY, SOUTH AFRICA MIGHT REFUSE AFRICAN PROPOSALS.

4. MOUSSA SAID GOE APPRECIATED US CONCERN AND ATTENTION TOWARD NAMIBIA AND BELIEVED THAT WESTERN INITIATIVE HAS OPENED WAY FOR A SETTLEMENT. HOWEVER, SOUTH AFRICAN ROLE TO SUPERVISE REFERENDUM STILL EXISTS WHICH IS NOT ACCEPTABLE. HE AGREED THAT NEXT STEP SHOULD BE FOR AFRICANS TO MAKE THEIR PROPOSALS SINCE MUCH REMAINS TO BE DONE. GOE SEES MANY POSITIVE POINTS, BUT IT MUST CONSULT WITH OAU AND NON-ALIGNED COUNTRIES (NAC) BECAUSE IT CANNOT SELL ANYTHING UNLESS THERE ARE TANGIBLE RESULTS FOR AFRICA. MAYNES AGREED THAT THIS WAS REASONABLE AND THAT TANGIBLE RESULTS REQUIRED. SOUTH AFRICA HAD ABANDONED TURNHALLE CONFERENCE BUT NEW APPROACH REQUIRED FOR SWAPO INVOLVEMENT.

5. WITH REGARD TO SOUTH AFRICA ITSELF, MAYNES ADDED, US HAS ADOPTED A NEW POLICY AS ENUNCIATED IN VICE PRESIDENT MONDALE'S PRESS CONFERENCE IN VIENNA. US BELIEVES THAT THERE MUST BE PROGRESS ON FULL PARTICIPATION OF ALL CITIZENS IN THE POLITICAL LIFE OF THE COUNTRY AND GOVERNMENT DISCUSSIONS WITH BLACK LEADERS. HE SAID

US WOULD PARTICIPATE IN LAGOS CONFERENCE IN AUGUST. MOUSSA ASKED WHAT PROSPECTS WERE FOR SOUTH AFRICA ABANDONING APARTHEID AND HOW FAR US WAS PREPARED TO GO IN PUSHING THIS. MAYNES SAID IT WAS HIS "STRICTLY PERSONAL" VIEW THAT THERE IS ALREADY UNPRECEDENTED INTERNAL DEBATE GOING ON IN SOUTH AFRICA, NOT JUST A RESULT OF US POLICY CHANGE, BUT BECAUSE OF NEW FORCES IN THE BLACK COMMUNITY. HE BELIEVED CHANGE WOULD BASICALLY HAVE TO COME ABOUT FROM INSIDE RATHER THAN OUTSIDE. AMBASSADOR YOUNG, HE SAID WAS OPTIMISTIC, ALTHOUGH HE RECOGNIZED THE DIFFICULTIES. HE SEES MORE HOPE FOR PROGRESS AMONG AFRIKANERS THAN ENGLISH COMMUNITY BECAUSE OF THEIR STRONG LOVE FOR THEIR COUNTRY.

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R 281548Z JUL 77
FM AMEMBASSY CAIRO
TO SECSTATE WASHDC 7792
INFO USMISSION USUN
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6. ZIMBABWE. MOUSSA SAID APARTHEID WAS PRIORITY PROBLEM BUT NAMIBIA AND ZIMBABWE WERE MORE URGENT. ZIMBABWE IN PARTICULAR VERY DIFFICULT. OAU, SUPPORTING FRONT LINE STATES, BELIEVES IT IS IMPOSSIBLE TO RESOLVE ZIMBABWE PROBLEM BY NEGOTIATIONS AND ON THIS US MIGHT BE CHALLENGED BY AFRICAN COUNTRIES. MAYNES SAID THERE IS NO DOUBT ABOUT DIFFICULTIES, BUT US IS ANXIOUS NOT TO HAVE A REPEAT OF ANGOLA AND MUST FIND SOME WAY TO AVOID THIS. MOUSSA SAID IT WAS A VERY EXPLOSIVE SITUATION. MAYNES ASKED IF GOE COULD ENVISAGE AN OUTSIDE PEACEKEEPING FORCE IN CONTEXT OF NEGOTIATED SETTLEMENT WITH MAJORITY RULE. MOUSSA THOUGHT A FORCE TO KEEP LAW AND ORDER IN A TRANSITIONAL PERIOD WAS A REASONABLE PROPOSAL. MAYNES ASKED WHERE A PEACEKEEPING FORCE COULD COME FROM SINCE ANY FORCE WOULD BE DIFFUCULT TO SELL TO SMITH. MOUSSA THOUGHT AFRICANS WOULD AGREE TO A FORCE, EVEN BRITISH. MAYNES SAID BRITISH DON'T WANT TO CONTRIBUTE. MOUSSA SAID AFRICAN FORCE WOULD

BE SECOND CHOICE, BUT WONDERED WHETHER IT WOULD HAVE CONFIDENCE OF THE WHITES. IN ORDER OF PREFERENCE HE THOUGHT IT SHOULD BE BRITISH, COMMONWEALTH, AFRICAN OR UN FORCE.

7. ZIONISM/RACISM. MAYNES SAID US HOPED TO AVOID ZIONISM/RACISM
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ISSUE AT ANTI-APARTHEID CONFERENCE IN LAGOS SINCE THIS IS NOT AN ISSUE THAT HELPS US TO PLAY A ROLE CONSTRUCTIVELY EITHER WITH ISRAEL OR SOUTH AFRICA. MOUSSA SAID THE US DOES NOT HAVE TO RESPOND ON THIS ISSUE SINCE IT IS NOT DIRECTLY MEANT BY ANY ATTACK ON ZIONISM. IN ANY CASE, EGYPT HAD NOT PUSHED ZIONISM/RACISM ISSUE, BUT HE DID NOT SEE WHY US HAD TO CONCERN ITSELF ABOUT IT. MAYNES REITERATED THT ISSUE IS DESTRUCTIVE OF US ABILITY TO PUSH PEACE EFFORTS. IT IS, HE SAID, A "CODE WORD" WHICH MOBILIZES THE ENTIRE US LIBERAL CONSTITUENCY BEHIND ISRAEL AND CREATES AN ATMOSPHERE THAT MAKES IT VERY DIFFICULT FOR USG. HE EMPHASIZED THAT IT IS NOT JUST THE JEWISH COMMUNITY. HE SAID IF ZIONISM-RACISM BROUGHT UP AS RESOLUTION IT WOULD BE PARTICULARLY SERIOUS BUT HE WOULD EVEN COUNSEL AGAINST STATEMENTS DURING THE CONFERENCE SINCE PRESS PLAYS THESE UP. MOUSSA POINTED OUT THAT LAGOS ANTI-APARTHEID CONFERENCE IS SEPARATE FROM DECADE ON ANTI-RACISM. GOE MUST SPEAK OUT AGAINST RACISM EVERYWHERE BUT IS PREPARED TO AGREE ON COMPROMISE IN THIS CASE. GOE WOULD NOT PUSH TO MAKE ZIONISM A CENTRAL ISSUE. IT WILL, HOWEVER, BE MENTIONED AND THERE WILL BE MOVES TO GET RESOLUTION OR DECLARATION. THEREFORE US MUST SHOW SOME FLEXIBILITY. MAYNES AGREED THAT SOME GOVERNMENTS WOULD RAISE IT AND IT COULD RESULT IN EITHER RESOLUTION OR CAMPAIGN WITHIN CONFERENCE THAT HAS SAME PUBLIC EFFECT. MOUSSA SAID GOE WOULD NOT PUSH IT, BUT IF OTHER DELEGATIONS DO, GOE WOULD TRY TO "CALM THINGS DOWN".

8. HUMAN RIGHTS. MOUSSA ASKED WHAT US POSITION WOULD BE AT 32ND UNGA ON HUMAN RIGHTS. WOULD US WISH TO FOLLOW UP ITS POSITION IN HUMAN RIGHTS COMMISSION IN SUPPORT OF DISSIDENTS IN SOVIET UNION? MAYNES RESPONDED THAT US WOULD GIVE MAJOR EMPHASIS TO HUMAN RIGHTS IN GENERAL ASSEMBLY, BUT WAS NOT GOING TO ATTACK ANY ONE COUNTRY. HE FEELS SOME PROGRESS HAS BEEN MADE ON TORTURE ISSUES. US WOULD CONTINUE TO GIVE IT PRIORITY AND HOPED TO MAKE SOME
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CONCRETE PROGRESS, ON AN ISSUE LIKE TORTURE ON WHICH ALL CAN AGREE, PERHAPS BY SETTTING UP A COMMISSION TO DEAL WITH IT IMPARTIALLY THROUGH AN ESTABLISHED MECHANISM. MOUSSA QUESTIONED WHETHER THIS APPROACH COULD BE EFFECTIVE AND ASKED IF CREATION OF

A NEW COMMISSION IS NOT CONTRADICTORY TO STRUCTURAL REFORM. MAYNES SAID NO, THAT HUMAN RIGHTS COMMISSION SHOULD MEET MORE THAN ONCE A YEAR JUST TO DEAL WITH CURRENT WORK LOAD. MOUSSA SAID THAT IF MEETINGS OF GENERAL ASSEMBLY AND ECOSOC WERE INCLUDED THERE WERE ALREADY FOUR MEETINGS A YEAR. MAYNES REFERRED TO US PROPOSALS FOR DUE PROCESS AND INVESTIGATIVE MACHINERY ON HUMAN RIGHTS; .MOUSSA INTERJECTED THAT GOE FAVORS THIS "OLD IDEA", BUT IT MUST GO THROUGH NAC). MAYNES ASKED IF NAC WOULD AGREE IF COMMISSIONER CAME FROM ONE OF NAC. MOUSSA THOUGHT THAT IF SUBJECT APPROACHED IN OBJECTIVE WAY AND NOT IN TERMS OF US-USSR CONFRONTATION THERE WOULD BE POSSIBILITY. THERE WOULD, HOWEVER, BE SOME DIFFICULTIES, SINCE USSR WOULD "RAISE HELL" WITH NAC. GOE HAS NO PROBLEM WITH THESE PROPOSALS IN PRINCIPLE, HOWEVER, MOUSSA SAID, IF MAIN FUNCTION IS TO SUPPORT JEWS TO SOVIET UNION, GOE WILL NOT BE ACTIVE BECAUSE OF IMMIGRATION OF THESE PEOPLE TO ISRAEL. MAYNES SAID THAT NO DOUBT SOVIET JEWS ARE MAIN CONCERN OF SOME IN US, BUT THIS IS CLEARLY NOT PRESIDENT CARTER'S VIEW AS ATTESTED TO BY HIS AGREEMENT TO RECEIVE COMMISSION IN NEW YORK AND TO RATIFY COVENANT DEALING WITH HUMAN RIGHTS AS PRESIDENT INDICATED IN HIS UN SPEECH. IN HIS VIEW, HUMAN RIGHTS APPLIED EQUALLY TO ALL COUNTRIES AND EMBRACES HUMANITARIAN AND SOCIAL AS WELL AS POLITICAL ISSUES. MOUSSA SAID THAT MOVEMENT IN US MAINLY INTERESTED IN SOVIET JEWRY. MAYNES DISAGREED STATING THAT STRONG SUPPORT IN US FOR HUMAN RIGHTS POLICY RESULTS FROM MANY FACTORS INCLUDING NATIONAL REACTION TO VIETNAM WAR. DEMOCRATIC ADMINISTRATION FEELS COMPELLED TO PROMOTE SUCH FOREIGN POLICY GOALS AND HUMAN RIGHTS POLICY IS WIDELY POPULAR AND NOT ROOTED TO ANY ONE COMMUNITY. MOUSSA REITERATED THAT GOE CAN NOT HELP AT ALL TO EXTENT SOVIET JEWRY WAS MAIN SUBJECT SINCE IMMIGRATION STRENGTHENS ISRAEL. MAYNES SAID THAT HE DID NOT SEE THE NEED FOR TWO MEETINGS OF HUMAN RIGHTS COMMISSION UNLESS IT HAS SPECIFIC MANDATE. MAYNES REPEATED THAT

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ONE FUNCTION WOULD SIMPLY BE TO FINISH ITS AGENDA.

9. MIDDLE EASTERN QUESTIONS. MOUSSA SAID HUMAN RIGHTS ISSUES ARE RELATED TO MIDDLE EAST QUESTIONS BECAUSE OF ISRAELI POLICY IN OCCUPIED TERRITORIES OF ESTABLISHING SETTLEMENTS AND EXPELLING PALESTINIANS. HOWEVER, US RECORD WAS OVERWHELMINGLY AGAINST HUMAN RIGHTS OF PALESTINIANS.

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ONLY EXECPTION HAD BEEN US VOTE ON THE APPLICABILITY OF THE
FOURTH GENEVA CONVENTION IN NOVEMBER 1976 AND UNGA RESOLUTION 194
ON REFUGEE COMPENSATION. HE REFERRED TO SCRANTON STATEMENT AND
S.C. CONSENSUS JOINED BY US AND SAID EGYPT WANTS US SUPPORT ON
THESE ISSUES. IT DOES NOT UNDERSTAND, FOR EXAMPLE, WHY US VOTED
AGAINST ISSUES IN UNGA THAT IT HAD VOTEDFOR IN UNSC. MAYNES THOUGHT T
HIS HAD BEEN "CLEVER MANEUVER"
SINCE VOTE IN FAVOR WAS ON JERUSALEM AND VOTE AGAINST WAS OVER
INSERTION OF WORD "RESCIND". MOUSSA DID NOT AGREE AND SAID THAT
US KNOWS FOR SURE THAT MANY IF NOT ALL ELEMENTS OF THE REPORT OF THE
COMMITTEE TO INVESTIGATE ISRAELI PRACTICES IN THE OCCUPIED
TERRITORIES ARE CORRECT. MAYNES SAID US OBJECTED TO FACT THAT
COMMITTEE WAS MADE UP OF COUNTRIES WHICH DID NOT HAVE RELATIONS
WITH ISRAEL. MOUSSA SAID IT WAS VERY IMPORTANT THAT GOE HAVE
SUPPORT OF US ESPECIALLY ON CESSATION OF SETTLEMENTS BECAUSE
IT WAS A QUESTION OF PEACE. EGYPT WANTS A SOLID CALL FROM US
AGAINST ISRAELI SETTLEMENT POLICY. MAYNES SAID THAT NEXT GENERAL
ASSEMBLY WAS GOING TO HAVE A CRITICAL IMPACT ON THE NEGOTIATING
PROCESS AND THAT SECRETARY VANCE WOULD BE RAISING THIS ISSUE NEXT
WEEK. MAYNES SAID WE WOULD BE PLEASED TO EXAMINE ANY PROPOSALS GOE
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HAS.
MOUSSA SAID IF ISRAEL DOES NOT STOP SETTLEMENTS BEFORE UNGA GOE
HAS NO CHOICE BUT TO RAISE IT AND ASK FOR US SUPPORT AS IF
RAISING THESE SUBJECTS WOULD HAVE CRITICAL IMPACT ON NEGOTIATIONS;
THEN
U.S. MUST EXERT PRESSURE ON ISRAEL TO STOP SUCH POLICY.

10. DISARMAMENT. MAYNES SAID PRESIDENT CARTER HAS DECIDED THAT

COMPREHENSIVE TEST BAN TREATY (CTBT) HAS HIGHEST PRIORITY AND NEXT PRIORITY IS CHEMICAL WEAPONS CONVENTION. HE EXPECTED DEBATE TO TAKE LESS TIME IN UNGA BECAUSE OF UPCOMING SPECIAL SESSION ON DISARMAMENT (SSOD). US IS PLANNING TAKE POSITIVE STANCE ON SSOD AND IS PLEASED WITH GENERAL APPROACH OF PREPARATORY COMMITTEE. IT WILL BE HIGHEST LEVEL DISCUSSION OF DISARMAMENT ISSUES SINCE 1945 AND PRESIDENT HAS APPOINTED DISARMAMENT EXPERT DR. LARRY WYLER AS SPECIAL HEAD OF US DEL. MOUSSA SAID SSOD IS NAC IDEA AND GOE IS COMMITTED TO IT. HOWEVER, IF THERE IS ONLY A GENERAL DEBATE AND RESOLUTIONS, IT WILL BE A FAILURE. GOE BELIEVES MANY ITEMS HAVE TO BE DISCUSSED AND PROGRAM LAID OUT FOR THE NEXT FOUR OR FIVE YEARS. GOE IS DOUBTFUL HOWEVER THAT MUCH WILL COME OF IT. MAYNES AGREED THAT IF IT ONLY TAKES FORM OF ANOTHER UNGA DEBATE IT WILL BE A FAILURE. US SEES IT AS UNIQUE MEETING AND IS PREPARING PAPERS ON ENTIRE RANGE OF DISARMAMENT ISSUES INCLUDING WHETHER CHANGES IN MACHINERY ARE REQUIRED. US SEES IT AS PROVIDING STIMULUS FOR DISCUSSION IN OTHER BODIES AND OTHER AREAS. TO BE SUCCESSFUL IT SHOULD NOT BE LIMITED TO US-USSR DISARMAMENT MATTERS BUT PROMOTE REGIONAL DISARMAMENT DISCUSSIONS. MOUSSA REPLIED THAT REAL STIMULUS MUST COME FROM US AND USSR. IF THESE BILATERAL TALKS ARE NEGATIVE, THERE WILL BE NO STIMULUS.

11. NPT. MOUSSA SAID GOE WANTS ALL COUNTRIES TO ADHERE TO NPT. OTHERWISE REGIONAL ARMS CONTROL MOVES CAN MAKE NO PROGRESS. IN CONFIDENTIAL

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MIDDLE EAST, FOR EXAMPLE, ISRAEL REFUSES TO SIGN FOR NPT AND FOR THAT REASON GOE HAS SIGNED BUT NOT RATIFIED IT. GOE HAS ALSO PROPOSED NUCLEAR FREE ZONE IN THE MIDDLE EAST TOGETHER WITH IRAN BUT AGAIN THE PROBLEM IS ISRAEL. US MUST, HE SAID, PUSH FOR UNIVERSAL ADHERENCE TO THE NPT, INCLUDING ISRAEL. MAYNES POINTED OUT THAT US IS NOW VERY ACTIVE IN THE NON-PROLIFERATION FIELD AND MANY OF THESE AREAS ARE PERHAPS LESS DIFFICULT. MOUSSA SAID GOE ALSO FAVORED REDUCTION OF MILITARY BUDGETS AND THAT TO AVOID EXERCISES IN FUTILITY CONCENTRATION SHOULD BE ON AREAS WHERE PROGRESS CAN BE MADE. IN ANY CASE, GOE HAS VOTED 100 PERCENT IN POSITIVE WAY ON ALL DISARMAMENT ITEMS. HE BELIEVED US HAS RESPONSIBILITY TO STIMULATE SSOD THROUGH VARIETY OF MEANS.

12. PNE. MAYNES SAID IN OUR VIEW CTBT MUST INCLUDE BAN ON PNE'S. USSR MAY NOT GO ALONG BECAUSE THEY CLAIM TO WANT TO MAKE USE OF PNE'S. US STUDIES HAVE SHOWN, HOWEVER, THAT PNE'S ARE NOT ECONOMICAL AND WE DOUBT THAT USSR CAN FIND ECONOMIC USES FOR THEM DESPITE THE SOVIETS' GRANDIOUSE IDEAS FOR DIVERSION OF MAJOR RIVERS FROM THE ARCTIC OCEAN INTO THE CASPIAN. THERE IS ALSO PROBLEM THAT SUCH PROJECTS WOULD HAVE MAJOR CLIMATIC IMPACT ON ENVIRONMENT. US HAS STUDIES USE OF PNE'S FOR NEW PANAMA CANAL AND FOUND IT NOT ECONOMICAL. MAYNES ADDED THAT FURTHER PROBLEM WAS THERE ARE NO MEANS TO DETERMINE WHEN AND IF PNE'S BEING USED FOR

WEAPONS DEVELOPMENT. MOUSSA SAID GOE IS CONSIDERING USE OF PNE'S FOR QATTARA DEPRESSION PROJECT. HE DOUBTED THAT SOVIETS WOULD AGREE TO INCLUDE PNE'S IN CTBT.

13. CCD. MOUSSA SAID GOE WISHED TO REACTIVATE ROLE OF THE NON-ALIGNED IN THE CCD. MAYNES SAID HE HAD JUST PARTICIPATED WITH ADMIRAL DAVIS IN NEGOTIATIONS AT CCD. IT WAS CLEAR THAT DAVIS CONSIDERS CCD TO BE REAL NEGOTIATING FORUM BUT NO PROGRESS LIKELY UNLESS US AND USSR AGREE ON FRAMEWORK. HE THOUGHT DECISIVE ASPECTS OF CTBT AND CHEMICAL WEAPONS CONVENTION WOULD BE DISCUSSED AND DETERMINED BY CCD. US REALIZED THAT OTHER COUNTRIES HAVE ROLE TO PLAY. HOWEVER, ONE OF PROBLEMS OF NAC IN CCD IS THAT THEY DO NOT TAKE IT SERIOUSLY, AND THEIR REPRESENTATIVES ARE OFTEN CONFIDENTIAL

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NOT PERMANENT OR EXPERT. IF NAC WANTS TO PLAY REAL ROLE THEY MUST BE WILLING TO DEVOTE HUMAN RESOURCES TO IT. MOUSSA REFUTED THIS SAYING THAT SOME NAC DO, BUT THEY STILL FEEL SUPERPOWERS IGNORE THEM. MAYNES SAID THERE IS REAL POSSIBILITY FOR CTBT AND THAT THE CCD WILL BE AN IMPORTANT BODY IN ACHIEVING IT.

14. UN STRUCTURE. MAYNES SAID US WANTS TO OPEN UP DIALOGUE WITH UN MEMBERS TO ENSURE THAT CONTRIBUTIONS AND RESOURCES OF UN SYSTEM ARE USED MOST PRODUCTIVELY. THIS WILL BE NECESSARY IN ORDER TO ATTRACT GREATER RESOURCES IN THE FUTURE FOR THE DEVELOPING COUNTRIES AND IT IS IN OUR COMMON INTEREST THAT THIS TAKES PLACE. MAYNES SAID US WOULD LIKE (1) MORE RIGOROUS EVALUATION OF UN PROJECTS, NOT JUST AN AUDIT AS IN THE PAST (UN SECRETARIAT RESISTS THIS PROPOSAL); (2) TO ENCOURAGE THE SECRETARIAT TO DEVELOP COMMON PROCEDURES ON BUDGETS SO THERE IS CLEAR AND INTERNALLY CONSISTENT WAY OF DETERMINING WHERE THE MONEY IS GOING; AND (3) IDENTIFICATION OF THE 10 PERCENT HIGHEST PRIORITY PROJECTS AND THE 10 PERCENT LOWEST PROJECTS. US WANTS TO EXAMINE THESE PROPOSALS WITH OTHER MEMBERS AND TO OBTAIN SUPPORT. WE DO NOT WANT CONFRONTATION OVER THESE ISSUES. MOUSSA AGREED WITH THIS GENERAL APPROACH AND SUGGESTED THAT IT BE FURTHER DISCUSSED WITH HEAD OF ECONOMIC DEPARTMENT HUSNI. EILTS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
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Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
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Original Handling Restrictions: n/a
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Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1726687
Secure: OPEN
Status: NATIVE
Subject: PRE 32ND UNGA CONSULTATIONS SUMMARY: FOLLOWING REPORT OF ASSISTANT SECRETARY MAYNES' CONSULTATIONS WITH DIRECTOR MFA INTERNATIONAL ORGA
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To: STATE
Type: TE
vdkgvkey: odbcc://SAS/SAS.dbo.SAS_Docs/59f1f662-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009